103D CONGRESS 2D SESSION

S. 2109

To amend the Public Health Service Act and the Social Security Act to provide improved and expanded access to comprehensive primary health care and related services for medically underserved and vulnerable populations through the provision of financial support for the development of community-based health networks and plans, to permit federally-assisted health centers to expand their capacity and develop and operate new sites to serve underserved and vulnerable populations, to provide certain financial and other protections for such networks, plans, and health centers, and to facilitate the involvement of, and payment to, entities serving underserved and vulnerable populations in the training and education of primary care health professionals, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MAY 12 (legislative day, MAY 2), 1994

Mr. Hollings (for himself, Mrs. Murray, Mr. Boren, Mr. Cochran, Ms. Mikulski, Mr. Inouye, Mr. Hatch, and Ms. Moseley-Braun) introduced the following bill; which was read the first time

A BILL

To amend the Public Health Service Act and the Social Security Act to provide improved and expanded access to comprehensive primary health care and related services for medically underserved and vulnerable populations through the provision of financial support for the development of community-based health networks and plans, to permit federally-assisted health centers to expand their capacity and develop and operate new sites to serve underserved and vulnerable populations, to provide cer-

tain financial and other protections for such networks, plans, and health centers, and to facilitate the involvement of, and payment to, entities serving underserved and vulnerable populations in the training and education of primary care health professionals, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; FINDINGS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Access to Community Health Care Act of 1994".
- 6 (b) FINDINGS.—Congress finds the following:
- 7 (1) Efforts to assure universal coverage for 8 comprehensive health care benefits are a vitally im-9 portant part of achieving effective national health
- 10 care reform.

health services.

- 11 (2) The provision of universal insurance cov-12 erage, while vitally important, will not alone address 13 the critical needs of the estimated 43,000,000 Amer-14 icans who are underserved by the current health 15 care system, and who lack access to the most basic
 - (3) Access to, and coordination of, health care is especially difficult for those Americans who live in underserved rural and inner-city communities or who are members of other vulnerable groups, including

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- migratory and seasonal agricultural workers, persons who are homeless, those with HIV infection, those who suffer from substance addiction, high-risk pregnant women, infants and children, immigrants and refugees, and individuals with disabilities.
 - (4) The consequences of poor access to, and lack of coordination of, health care among the underserved is evidenced by elevated infant and child-hood illness and mortality rates, over-utilization of emergency rooms and other inappropriate providers for primary care services, and hospitalization rates for preventable conditions that are significantly higher than the national average.
 - (5) Efforts to provide increased access to, and coordinate the delivery of, vital primary health care and related services for underserved and vulnerable Americans will not only contribute to improved health status, but will also reduce unnecessary care and the overall costs of health care.
 - (6) Essential community providers, such as the community and migrant health centers, collectively referred to as health centers, which serve more than 7,000,000 needy Americans, provide an effective and proven model for extending access to all underserved and vulnerable Americans.

- (7) Support for the development and operation of new and expanded sites served by the health centers and similar primary health care providers, is needed to extend access to comprehensive primary health care services for the millions of Americans who remain unserved or underserved.
 - (8) As managed care has achieved recognition as a means of organizing and paying for health care for many Americans, there is a need to assure that such arrangements develop in a manner that is responsive to the needs of underserved people and communities. Of particular importance is the development of community-based networks of health centers and other essential community providers that offer high quality care to individuals and that endeavor to both contain costs and reduce unnecessary or inappropriate uses of high-cost services.
 - (9) Essential community providers such as health centers and community-based networks serving such populations must be afforded certain protections from full financial risk for the cost of serving such populations and communities. Protections are needed because underserved populations typically require more frequent and intensive care, and because reduced use of higher-cost inpatient, emer-

- gency and specialty care will depend on the increased provision of primary care as well as related and enabling services.
 - (10) Health centers and community-based networks that participate in arrangements which produce savings of grant funds or increased revenues that will be used to further expand or improve services to medically underserved populations should be afforded protection from anti-kickback laws.
- 10 (11) Health centers, community-based networks
 11 and other essential community providers of com12 prehensive primary care services to the underserved
 13 provide the most appropriate locations and condi14 tions for educating and training primary health care
 15 professionals, and should be centrally involved in
 16 such education and training efforts.

17 SEC. 2. GRANTS FOR THE DEVELOPMENT AND OPERATION

- 18 OF HEALTH CENTERS AND COMMUNITY
- 19 HEALTH NETWORKS AND HEALTH PLANS.
- 20 (a) Services Authorized at Schools and Other
- 21 APPROPRIATE LOCATIONS.—Section 330(a) of the Public
- 22 Health Service Act (42 U.S.C. 254c(a)) is amended by in-
- 23 serting after "provides" the following: "at appropriate lo-
- 24 cations, that may include schools and other sites".

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1	(b) Enabling and Outreach Services.—Section
2	330(a) of such Act (42 U.S.C. 254c(a)) (as amended by
3	subsection (a)), is further amended—
4	(1) in paragraph (5), by striking "and" at the
5	end thereof;
6	(2) in paragraph (6)—
7	(A) by inserting "the services of outreach
8	workers and others to determine, or assist in
9	determining, the eligibility of individuals to re-
10	ceive services and benefits under Federal, State
11	and local health programs, and to assist such
12	individuals in enrolling in such programs, and
13	other" before "patient case"; and
14	(B) by adding "and" at the end thereof;
15	and
16	(3) by inserting after paragraph (6) the follow-
17	ing new paragraph:
18	"(7) enabling services (defined as those services
19	that are not otherwise described in this subsection)
20	that promote access to necessary health and other
21	human and social services, and that increase the ca-
22	pacity of individuals to utilize the items and services
23	included as covered benefits under Federal, State,
24	and local health programs:".

(c) Community Health Service Networks and 1 PLANS.—Section 330 of such Act (42 U.S.C. 254c) is amended by adding at the end thereof the following sub-3 section: 4 "(l)(1) The Secretary may make a grant to one or 5 more community health centers that receive grants under subsection (d)(l)(A), or to one or more federally qualified 8 health centers as defined in Section 1861(aa)(4) of the Social Security Act, to support the development of a com-10 munity health service network or plan as defined in paragraph (3). Assistance received under a grant under this 11 subsection may be used to pay for the— "(A) cost associated with the development of 13 14 the network or plan as a corporate entity, including 15 planning and needs assessments, and the cost associ-16 ated with the development of appropriate contractual 17 agreements between the participating providers and 18 the network or plan; 19 "(B) cost associated with the development of the internal management for the network or plan, as 20 well as the cost associated with the development of 21 22 financial, legal, clinical, information systems (exclusive of systems that the Secretary determines are in-23 24 formation highways), billing and reporting systems

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for the network or plan;

- "(C) cost associated with the development of additional sites that will assure or enhance the provision and accessibility of primary health care and enabling services to medically underserved populations, and residents of health professional shortage areas;
 - "(D) cost associated with the recruitment, training, and compensation of health professionals and administrative staff:
 - "(E) acquisition, expansion, modernization of facilities, conversion of unneeded hospital facilities to facilities that will assure or enhance the provision and accessibility of primary health care and enabling services, as well as construction of new facilities and purchase of major equipment (including equipment necessary for support of external and internal information systems);
 - "(F) amount of any reserves that are required for furnishing services on a prepaid basis; and
 - "(G) such other costs as are necessary to assure that the network or plan will be ready to assume operational status by the end of the planning and development phase.
- "(2) The Secretary may make grants to support the operation of community health service networks or plans

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- 1 that received assistance under paragraph (1) for planning
- 2 and development and that meet the requirements of sub-
- 3 paragraphs (A) and (B) of paragraph (3). The costs for
- 4 which a grant may be made include, the costs described
- 5 in paragraph (1), and the otherwise unreimbursed costs
- 6 of furnishing services described in subsection (a) (except
- 7 for the costs of inpatient hospital services, extended care
- 8 facility services and long-term physical medicine) to medi-
- 9 cally underserved populations and residents of health pro-
- 10 fessional shortage areas and other hard-to-reach popu-
- 11 lations.

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- 12 "(3)(A) For purposes of this section:
- "(i) The term 'community health service network' means a consortium of health care providers that meets the following requirements:
 - "(I) The consortium is a public or nonprofit private entity whose principal purpose is, with respect to the items and services that are described in subsection (a), to provide all or a portion of such items and services to a significant number of individuals who are members of a medically underserved population or populations, residents of health professional shortage areas and other hard-to-reach populations in the network service area.

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1	"(II) The participation of health care pro
2	viders in the consortium is governed by a writ
3	ten agreement to which each of the participat
4	ing providers is a party.
5	"(ii) The term 'community health service plan
6	means a health plan that meets the following condi
7	tions:
8	"(I) The health plan is a public or non
9	profit private entity, as defined in section
10	1903(m)(2)(A) of the Social Security Act
11	whose principal purpose is, with respect to the
12	items and services that are described in sub
13	section (a), to provide all or a portion of the
14	items and services to a significant number of
15	individuals who are members of a medically un
16	derserved population or populations, residents
17	of health professional shortage areas in the
18	plan's service area, and other hard-to-reach
19	populations in the plan's service area.
20	"(II) The participation of health care pro
21	viders in the health plan is governed by a writ
22	ten agreement to which each of the participat
23	ing providers is a party.

 $\lq\lq(B)$ A community health service network or plan 24 25 shall—

1	"(i) be governed by individuals a majority of
2	whom are registered patients of the network or plan
3	or are representatives of the entities described in
4	clause (iv)(I), or a combination of such individuals;
5	"(ii) assure the provision of services through
6	participating providers (who may provide services di-
7	rectly or through contract) in accordance with all of
8	the requirements of subsection (e)(3) except sub-
9	paragraph (G);
10	"(iii) be reasonable in size to accomplish the ob-
11	jectives of this subsection;
12	"(iv) include as participating providers (unless
13	such provider(s) decline to participate)—
14	"(I) at a minimum, all entities providing
15	health services under grants under this section
16	or sections 329 or 340, and other federally
17	qualified health centers certified in accordance
18	with section 1861(aa)(4) of the Social Security
19	Act in the service area of the plan or network;
20	"(II) a reasonable number and combina-
21	tion (to ensure that services will be comprehen-
22	sive and accessible) of—
23	"(aa) public or nonprofit private enti-
24	ties that are entities providing health serv-
25	ices under grants under sections 340A,

1	1001 or title XXIII, title V of the Social
2	Security Act, title V of the Indian Health
3	Care Improvement Act, and the Indian
4	Self-Determination Act;
5	"(bb) rural health clinics certified in
6	accordance with Section 1861 (aa)(2) of
7	the Social Security Act; and
8	"(cc) local and State public health
9	agencies;
10	that collectively provide primary health and en-
11	abling services to residents of the network or
12	plan service area; and
13	"(III) at the option of the network or plan,
14	any other public or private entity that provides
15	primary health, enabling services or supple-
16	mental health services to the population served
17	by the network or plan; and
18	"(v) ensure that each participating provider
19	agrees to provide services regardless of an individ-
20	ual's ability to pay.
21	"(4)(A) No grant may be made under paragraphs (1)
22	or (2) unless an application therefore is submitted to, and
23	approved by, the Secretary. Such an application shall be
24	submitted in such form and manner and shall contain such
25	information as the Secretary shall prescribe, including—

1	"(i) with respect to applications for planning
2	and development, the information required by sub-
3	section (c)(4) and a demonstration of how the appli-
4	cant will meet all requirements of paragraph (3) by
5	the end of the period of support under paragraph
6	(1); and
7	"(ii) with respect to applications for operations
8	the information required by subsection (e).
9	"(B) In evaluating applications submitted under sub-
10	paragraph (A), the Secretary shall consider—
11	"(i) the extent to which the applicant proposes
12	to provide or expand the provision of services de-
13	scribed in subsection (a) in a manner that is coordi-
14	nated and assures accessibility of service to medi-
15	cally underserved populations and health profes-
16	sional shortage areas and which will otherwise meet
17	the requirements of paragraph (3) when the network
18	or plan assumes operational status;
19	"(ii) the relative need of the populations and
20	areas proposed to be served for the services proposed
21	to be provided;
22	"(iii) whether the proposed network or plan de-
23	scribed in the application is reasonable in size and
24	capacity;

- "(iv) whether the proposed network or plan will address such other needs of the medically underserved population or populations and health professional shortage areas to be served as the applicant or the Secretary may identify;
- 6 "(v) evidence of State and local support for the 7 network or plan; and
- 6 "(vi) whether the proposed budget to support 9 the network or plan, is reasonable and justified, tak-10 ing into account other sources of support for the 11 proposed network or plan and considering whether 12 levels of support previously received from other 13 sources have been maintained.
- "(5) Not more than two grants may be made under this subsection for planning and developing the same network or plan.".
- 17 (d) FLEXIBLE AUTHORITY.—Section 330 of such Act
- 18 (42 U.S.C. 254c) (as amended by subsection (c)) is fur-
- 19 ther amended by adding at the end thereof the following
- 20 new subsection:
- 21 "(m)(1) The Secretary may make grants to public
- 22 and nonprofit private entities that meet all of the require-
- 23 ments of subsection (l), except for paragraph (3)(B)(i)
- 24 and such other requirements of that subsection as the Sec-
- 25 retary may decide for good cause to waive, for the purpose

- 1 of planning, developing and operating health networks and
- 2 health plans as the Secretary determines will provide or
- 3 enhance the provision and accessibility of the services that
- 4 are described in subsection (a) to medically underserved
- 5 populations and health professional shortage areas in the
- 6 service area of the network or plan.
- 7 "(2) An application for a planning and development
- 8 grant under paragraph (1) must meet the requirements
- 9 of subsection (l)(4)(A)(i) and an application for an oper-
- 10 ations grant under paragraph (1) must meet the require-
- 11 ments of subsection (l)(4)(A)(ii).
- 12 "(3)(A) In evaluating applications submitted under
- 13 paragraph (2), the Secretary will consider the factors de-
- 14 scribed in subsection (l)(4)(B).
- 15 "(B) The Secretary may not approve an application
- 16 for a grant under this subsection unless the Secretary de-
- 17 termines that the network or plan involved will at a mini-
- 18 mum assure significant community involvement. For pur-
- 19 poses of this subsection, the term 'significant community
- 20 involvement' is demonstrated if the health network, or
- 21 health plan—
- "(i) is governed by a board of directors, at least
- one-third of the members of which are registered pa-
- tients or representatives of entities described in sub-

- section (l)(3)(B)(iv)(I), or a combination of such individuals; or
- 3 "(ii) has established a patient advisory council,
- 4 composed of representative registered patients of the
- 5 network or plan, through which registered patients
- 6 are able to directly participate in decisions that in-
- 7 fluence the character and implementation of pro-
- 8 grams of the network or plan.
- 9 The Secretary shall give priority to applicants that meet
- 10 the requirements of clause (i) over applicants that meet
- 11 the requirements of clause (ii).
- 12 "(4) Not more than two grants may be made under
- 13 this subsection for planning and developing the same
- 14 health network or health plan.
- 15 "(5) Assistance received under a grant under para-
- 16 graph (1) for the planning and development of a health
- 17 network or health plan may be used to pay the costs de-
- 18 scribed in subsection (l)(1). Assistance received under a
- 19 grant under paragraph (1) for the operation of such a
- 20 health network or health plan may be used to pay the costs
- 21 described in subsection (l)(2).".
- 22 (e) AUTHORIZATION OF APPROPRIATIONS.—
- 23 (1) In General.—Section 330(g)(1)(A) of
- such Act (42 U.S.C. 254c(g)(1)(A)) is amended by
- striking "\$440,000,000" and all that follows

- through the end thereof and inserting the following:
- 2 "\$925,000,000 for fiscal year 1995, \$1,425,000,000
- 3 for fiscal year 1996, \$1,625,000,000 for fiscal year
- 4 1997, \$1,725,000,000 for fiscal year 1998,
- 5 \$1,725,000,000 for fiscal year 1999,
- 6 \$1,725,000,000 for fiscal year 2000, and not less
- 7 than \$1,725,000,000 for each of the fiscal years
- 8 2001 through 2005. The preceding sentence con-
- 9 stitutes budget authority in advance of appropria-
- tions acts and represents the obligation of the Fed-
- eral government to provide funding for payments in
- the amounts, and for the fiscal years specified under
- this section. Such levels shall not be subject to offset
- or reprogramming for any reason.".
- 15 (2) Planning and operating health net-
- WORKS AND PLANS.—Section 330(g)(1) of such Act
- 17 (42 U.S.C. 254c(g)(1)) is amended by adding at the
- end thereof the following new subparagraph:
- 19 "(C)(i) For the purpose of making grants for activi-
- 20 ties authorized under subsection (m), the Secretary may
- 21 expend an amount not to exceed 15 percent of the amount
- 22 appropriated under subparagraph (A) for any fiscal year
- 23 that is in excess of \$625,000,000. The authority of the
- 24 Secretary to make grants for such activities is effective
- 25 for any fiscal year only to such extent or in such amounts

- 1 exceeding \$625,000,000 as are provided for in appropria-
- 2 tion Acts.
- 3 "(ii) For the purpose of making grants under sub-
- 4 sections (c) and (d) the Secretary shall expend not less
- 5 than \$625,000,000 for each fiscal year.
- 6 "(iii) In determining the level of funding to set aside
- 7 for grants under subsections (c) and (d) in excess of
- 8 \$625,000,000, the Secretary shall increase such amount
- 9 by such sums as are necessary to ensure that individual
- 10 recipients of grants under such subsections have funding
- 11 each fiscal year in amounts adequate to—
- "(I) repay loans that have been made to such
- recipients under Farmers Home Administration pro-
- grams, under section 330A of this Act, or under any
- other Federal program, or any other loans with re-
- spect to which the Secretary has authorized the use
- of funds budgeted in accordance with this section for
- 18 repayment; and
- 19 "(II) to cover the full cost of providing all pri-
- 20 mary health care, enabling services, and appropriate
- 21 supplemental health services.".
- 22 (f) Funding Preferences.—Section 330(k) of
- 23 such Act (42 U.S.C. 254c(k)) is amended—
- 24 (1) by inserting "(1)" after the subsection des-
- ignation; and

1	(2) by adding at the end thereof the following
2	new paragraph:
3	"(2) In making grants under this section, the Sec-
4	retary shall give preference as follows:
5	"(A) As between an application for a grant
6	under subsection (l) to plan, develop, or operate a
7	community health service network or plan and an
8	application for a grant under subsection (m) to plan,
9	develop, or operate a health network or plan serving
10	the same medically underserved population, the Sec-
11	retary shall give preference to the applicant that is
12	or will be a community health service plan or net-
13	work in accordance with subsection (l).
14	"(B) As between two or more applications
15	under subsection (m) to serve the same medically
16	underserved population, preference shall be given to
17	applicants that include as participating providers the
18	greatest number of entities providing health services
19	under grants under section 329, this section and
20	section 340.".
21	(g) Miscellaneous and Conforming Amend-
22	MENTS.—
23	(1) Application.—Section 330(c) of such Act
24	(42 U.S.C. 254c(c)) is amended—
25	(A) in paragraph (1)—

1	(i) in the matter preceding subpara-
2	graph (A), by striking "loans) and shall in-
3	clude—" and inserting a period; and
4	(ii) by striking subparagraphs (A)
5	through (D); and
6	(B) by adding at the end thereof the fol-
7	lowing new paragraph:
8	"(4) No grant may be made under paragraph (1) un-
9	less an application therefor is submitted to and approved
10	by, the Secretary. Such an application shall be submitted
11	in such form and manner and contain such information
12	as the Secretary may prescribe, and shall include—
13	"(A) an assessment of the need that the popu-
14	lation proposed to be served by the community
15	health center for which the project is undertaken has
16	for enabling services, primary health services, sup-
17	plemental health services, and environmental health
18	services;
19	"(B) the design of a community health center
20	program for such population based on such assess-
21	ment;
22	"(C) efforts to secure, within the proposed
23	catchment area of such center, financial and profes-
24	sional assistance and support for the project; and

1	"(D) initiation and encouragement of continu-
2	ing community involvement in the development and
3	operation of the project.".
4	(2) Demonstration of support.—
5	(A) Section $330(e)(2)$ of such Act (42)
6	U.S.C. 254c(e)(2)) is amended—
7	(i) in the first sentence, by striking
8	"subparagraph (A) or (B) of";
9	(ii) in the first sentence, by striking
10	"for a community health center" and all
11	that follows through "Such an application
12	shall also" in the second sentence and in-
13	serting ''shall''; and
14	(iii) by adding at the end thereof the
15	following new sentence: "An application for
16	a grant under subparagraph (B) of sub-
17	section $(d)(1)$ must demonstrate how the
18	entity will meet all of the requirements of
19	subsection (e)(3) by the end of the period
20	of support under such subsection.".
21	(B) Section $330(e)(3)$ of such Act (42)
22	U.S.C. $254c(e)(3)$) is amended by adding at the
23	end thereof the following new sentence: "The
24	Secretary may not approve an application under
25	subsection (d)(1)(B) unless the Secretary deter-

1	mines that the entity will meet all of the re-
2	quirements of this paragraph by the end of the
3	period of support under such subsection.".
4	(3) Facilities.—Section 330(e)(6) of such Act
5	(42 U.S.C. 254c(e)(6)) is amended—
6	(A) by striking "(c) or (d)" and inserting
7	"(c), (d) or (l)"; and
8	(B) by inserting "network or plan" after
9	"community health center".
10	(4) Conforming amendments.—Section 330
11	of such Act (42 U.S.C. 254c) is amended—
12	(A) in subsection (f)—
13	(i) in paragraph (1), by striking
14	"(e)(2)" and inserting "(e)(3)"; and
15	(ii) by adding at the end thereof the
16	following new paragraph:
17	"(3) The Secretary may award (by grant or contract)
18	funds to nonprofit private entities to support the costs of
19	developing and implementing, on a national basis, joint
20	purchasing arrangements and other projects designed to
21	reduce the operational costs of recipients of grants under
22	this section."; and
23	(B) in paragraphs (1) and (2) of sub-
24	section (i), by striking "subsection (d)" and in-
25	serting "under this section".

1	SEC. 3. ESTABLISHING A PROGRAM OF LOANS AND LOAN
2	GUARANTEES.
3	(a) Program of Loans and Loan Guarantees.—
4	Subpart I of part D of title III of the Public Health Serv-
5	ice Act (42 U.S.C. 254b et seq.) is amended by adding
6	at the end thereof the following new section:
7	"SEC. 330A. FEDERAL LOAN AND LOAN GUARANTEE PRO-
8	GRAM.
9	"(a) Loans and Loan Guarantees.—
10	"(1) IN GENERAL.—From the fund established
11	under subsection (b), the Secretary may make loans,
12	and guarantee the payment of principal and interest
13	to Federal and non-Federal lenders for loans, to any
14	public or nonprofit private entity that receives a
15	grant under sections 329, 330, or 340 for projects
16	for—
17	"(A) the acquisition, modernization, expan-
18	sion or construction of facilities, or the conver-
19	sion of unneeded hospital facilities to facilities
20	that will assure or enhance the provision and
21	accessibility of primary health care and ena-
22	bling services to medically underserved popu-
23	lations;
24	"(B) the purchase of major equipment, in-
25	cluding equipment necessary for the support of
26	external and internal information systems;

1	"(C) the establishment of reserves required
2	for furnishing services on a prepaid basis; and
3	"(D) such other capital costs as the Sec-
4	retary may determine are necessary to enable
5	the grant recipient to achieve the objectives of
6	section 329, 330 or 340, as applicable.
7	"(2) Preferences and priorities.—
8	"(A) Preference.—In making loans and
9	loan guarantees under this section, the Sec-
0	retary shall give preference to applications sub-
1	mitted by community health centers that have
2	received grants under section 330(d)(1)(A) and
13	community health service networks or plans
4	that have received grants under section 330(l).
5	"(B) PRIORITY.—In making loans and
.6	loan guarantees under this section, the Sec-
7	retary shall give priority to applications for
8	projects for the renovation and modernization
9	of medical facilities necessary to prevent or
20	eliminate safety hazards, avoid noncompliance
21	with licensure or accreditation standards, or
22	projects to replace obsolete facilities.
23	"(C) Construction of New Build-
24	INGS.—The Secretary may make loans or loan

guarantees for the construction of new build-

- ings only if the Secretary determines that appropriate facilities are not available through acquiring, modernizing, expanding, or converting existing buildings, or that construction of new buildings will cost less.
 - "(3) INTEREST SUBSIDIES.—The Secretary may pay, to the holder of a loan made to any recipient of a grant under sections 329, 330, or 340, for and on behalf of the project for which the loan was made, amounts sufficient to reduce, up to 75 percent the net effective interest rate otherwise payable on such loan, if the Secretary finds that without such assistance the project could not be undertaken.
 - "(4) Total coverage of costs.—The principal amount of a loan directly made or guaranteed under this section may, when added to any other assistance provided under section 329, 330, or 340, cover up to 100 percent of the costs of the project for which any such assistance is provided.
 - "(5) LIMITATION.—The cumulative total of the principal of the loans outstanding at any time with respect to which guarantees have been issued, or which have been directly made, under this section may not exceed limitations as may be specified in appropriation Acts.

1	"(6) Approval and terms and condi-
2	TIONS.—
3	"(A) Approval of guarantees.—The
4	Secretary may not approve a loan guarantee for
5	a project under this section unless the Sec-
6	retary determines that the terms, conditions,
7	security (if any), and schedule and amount of
8	repayments with respect to the loan are suffi-
9	cient to protect the financial interests of the
10	United States and are otherwise reasonable.
11	"(B) Terms and conditions.—Guaran-
12	tees of loans under this section shall be subject
13	to such further terms and conditions as the
14	Secretary determines to be necessary to assure
15	that the purposes of this section will be
16	achieved.
17	"(7) Loan requirements.—
18	"(A) In general.—The Secretary may
19	approve a loan under this section only if—
20	"(i) the Secretary is reasonably satis-
21	fied that the applicant for the project for
22	which the loan would be made will be able
23	to make payments of principal and interest
24	thereon when due; and

1	"(ii) the applicant provides the Sec-
2	retary with reasonable assurances that
3	there will be available to the applicant such
4	additional funds as may be necessary to
5	complete the project or undertaking with
6	respect to which such loan is requested.
7	"(B) OTHER REQUIREMENTS.—Any loan
8	made under this section shall—
9	"(i) have such security;
10	"(ii) have such maturity date;
11	''(iii) be repayable in such install-
12	ments;
13	"(iv) bear interest at a rate com-
14	parable to the rate of interest prevailing on
15	the date the loan is made, minus any inter-
16	est subsidy made in accordance with para-
17	graph (3); and
18	"(v) be subject to such other terms
19	and conditions (including provisions for re-
20	covery in case of default), as the Secretary
21	determines to be necessary to carry out the
22	purposes of this section and sections 329,
23	330 and 340, as applicable, while ade-
24	quately protecting the financial interests of
25	the United States.

"(C) WAIVER OF RIGHT OF RECOVERY.—

The Secretary may, for good cause but with due regard to the financial interests of the United States, waive any right of recovery which the Secretary has by reason of the failure of a borrower to make payments of principal of and interest on a loan made under this subsection, except that if such loan is sold and guaranteed, any such waiver shall have no effect upon the Secretary's guarantee of timely payment of principal and interest.

"(b) Loan and Loan Guarantee Fund.—

"(1) ESTABLISHMENT.—There is established in the Treasury a loan and loan guarantee fund (hereafter in this subsection referred to as the "fund") which shall be available as may be specified from time to time in appropriations Acts to enable the Secretary to make loans, loan guarantees, payment of interest subsidies and such other actions as authorized under subsection (a). There shall also be deposited in the fund amounts received by the Secretary in connection with loans and loan guarantees under this section and other property or assets derived by the Secretary from operations respecting

such loans and loan guarantees, including any money derived from the sale of assets.

"(2) AUTHORIZATION OF APPROPRIATIONS.—
There are authorized to be appropriated \$100,000,000 for each of the fiscal years 1995 through 2005, and such additional amounts as may be necessary to provide the sums required for the fund. The preceding sentence constitutes budget authority in advance of appropriations Acts and represents the obligation of the Federal Government to provide funding for payments in the amounts and for the fiscal years authorized under this section.

"(c) Default.—

"(1) IN GENERAL.—The Secretary may take such action as may be necessary to prevent a default on a loan made or guaranteed under subsection (a), including the waiver of regulatory conditions, deferral of loan payments, renegotiation of loans, and the expenditure of funds for technical and consultative assistance, for the temporary payment of the interest and principal on such a loan, and for other purposes.

"(2) FORECLOSURE.—The Secretary may take such action, consistent with State law respecting foreclosure procedures, as the Secretary deems appropriate to protect the interest of the United States
in the event of a default on a loan made or guaranteed under subsection (a), including selling real
property pledged as security for such a loan or loan
guarantee and for a reasonable period of time taking
possession of, holding, and using real property
pledged as security for such a loan or loan guarantee.

9 "(d) APPLICATIONS.—No loan or loan guarantee may 10 be made under this section unless an application is sub-11 mitted to and approved by the Secretary. The application 12 shall be in the form and manner and contain such infor-13 mation as the Secretary may prescribe, and if the project 14 is for the construction, conversion, expansion, or mod-15 ernization of a facility, the application shall at a minimum 16 meet the requirements of section 330(e)(1).

"(e) Right of Recovery.—

"(1) IN GENERAL.—If any facility with respect to which a loan or loan guarantee was made under this section, or with respect to which a grant was made under section 329, 330, or 340, for the construction, acquisition, expansion, or modernization, shall at any time within 20 years after completion—
"(A) be sold or transferred to any entity

which is not eligible for assistance under section

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1 329, 330 or 340 or which is not approved by 2 the Secretary as a transferee; or

"(B) cease to be a public or nonprofit entity that is eligible for assistance under section 329, 330 or 340;

the United States shall be entitled to recover from the recipient of the grant, loan, or loan guarantee, the purchaser or transferee, the amount of the grant, loan, or loan guarantee plus interest. This right of recovery shall not constitute a lien on any facility with respect to which a grant was made under sections 329, 330, 340, or with respect to which funds have been paid under this section.

"(2) WAIVER.—Notwithstanding paragraph (1), the Secretary shall subordinate or waive the right of recovery and any other Federal interest that may be derived by virtue of a loan or loan guarantee under this section, or a grant under section 329, 330, or 340, to support the construction, acquisition, modernization, expansion, or conversion of a facility or other capital project authorized under this section, where the facility is being used as security for a new loan that will support improvements to the facility, construction of new primary health care facilities or improvements of health services described in section

1	330(a) to medically underserved populations, or
2	where the facility is being sold in order to finance
3	the acquisition or construction of another facility
4	which will be used for the purposes authorized by
5	section 329, 330 or 340, if the Secretary obtains an
6	equivalent right of recovery or interest in the new
7	facility.''.
8	(b) Tax Exemption for State and Local Bonds
9	NOT AFFECTED BY LOAN GUARANTEES.—Section
10	149(b)(3)(A) of the Internal Revenue Code of 1986 is
11	amended—
12	(1) in clause (ii), by striking "or" at the end
13	thereof;
14	(2) in clause (iii), by striking the period and in-
15	serting ", or"; and
16	(3) by adding at the end thereof the following
17	new clause:
18	"(iv) any guarantee by the Loan and
19	Loan Guarantee Fund pursuant to section
20	330A of the Public Health Service Act.".
21	SEC. 4. AMENDMENTS TO THE MIGRANT HEALTH CENTERS
22	AND HEALTH CARE FOR THE HOMELESS PRO-
23	GRAM AUTHORITIES.
24	(a) Enabling and Outreach Services.—

1	(1) Migrant Health Centers.—Section
2	329(a)(1) of the Public Health Service Act (42
3	U.S.C. 254b(a)(1)) is amended—
4	(A) in the matter preceding subparagraph
5	(A), by inserting after "entities provides" the
6	following: "at appropriate locations, which may
7	include schools and other sites";
8	(B) in subparagraph (G), by striking
9	"and" at the end thereof;
10	(C) in subparagraph (H)—
11	(i) by inserting after the subpara-
12	graph designation the following: "the serv-
13	ices of outreach workers and others to de-
14	termine, or assist in determining, the eligi-
15	bility of individuals to receive services and
16	benefits under Federal, State, and local
17	health programs, and to assist such indi-
18	viduals in enrolling in such programs, and
19	other"; and
20	(ii) by adding "and" at the end there-
21	of; and
22	(D) by inserting after subparagraph (H),
23	the following new subparagraph:
24	"(I) enabling services (defined as services
25	that are not otherwise described in this sub-

1	section) that promote access to necessary health
2	and other human and social services, and that
3	increase the capacity of individuals to utilize the
4	items and services that are included as covered
5	benefits under Federal, State, or local health
6	programs,''.
7	(2) Homeless health services.—Section
8	340(i) of such Act (42 U.S.C. 256(i)) is amended—
9	(A) in paragraph (1)—
10	(i) in subparagraph (B), by adding
11	"and" at the end thereof;
12	(ii) in subparagraph (C), by striking
13	"; or" and inserting a period; and
14	(iii) by striking subparagraph (D);
15	and
16	(B) in paragraph (2), to read as follows:
17	"(2) A grant may include the acquisition, expansion,
18	or modernization of existing buildings, and the construc-
19	tion of new buildings (if the Secretary determines that ap-
20	propriate facilities are not available through the acquisi-
21	tion, expansion or modernization of existing buildings, or
22	that construction of a new building will cost less).".
23	(3) Definitions.—Section 340(r) of such Act
24	(42 U.S.C. 256(r)) is amended—

- 1 (A) in paragraph (1), by adding ", supplemental health services and enabling services"
 3 before "substance abuse services"; and
 - (B) in paragraph (6), to read as follows:
 - "(6) The terms 'primary health services', 'supplemental health services' and 'enabling services' shall have the same meanings given such terms in section 330(a)."

(b) AUTHORIZATION OF APPROPRIATIONS.—

(1) Migrant HEALTH CENTERS.—Section 329(h)(1)(A) of such Act (42 U.S.C. 254b(h)(1)(A)) is amended by striking "\$48,500,000" and all that follows through the end thereof and inserting the following: "\$100,000,000 for fiscal year 1995, \$110,000,000 for fiscal year 1996, \$120,000,000 for fiscal year 1997, \$130,000,000 for fiscal year 1998, \$140,000,000 for fiscal year 1999, \$150,000,000 for fiscal year 2000, and not less than \$150,000,000 for each of the fiscal years 2001 through 2005. The preceding sentence constitutes budget authority in advance of appropriations Acts and represents the obligation of the Federal Government to provide funding for payments in the amounts, and for the fiscal years specified under this section. Such levels

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- shall not be subject to offset or reprogramming for any reason.".
- 3 Homeless health services.—Section 340(q)(1) of such Act (42 U.S.C. 256(q)(1)) is amended by striking "\$70,000,000" and all that fol-5 6 lows through the end thereof and inserting the fol-7 lowing: "\$100,000,000 for fiscal year 1995. \$110,000,000 for fiscal year 1996, \$120,000,000 for 8 9 fiscal year 1997, \$130,000,000 for fiscal year 1998, 10 \$140,000,000 for fiscal year 1999, \$150,000,000 for 11 fiscal year 2000, and not less than \$150,000,000 for 12 each of the fiscal years 2001 through 2005. The 13 preceding sentence constitutes budget authority in 14 advance of appropriations Acts and represents the obligation of the Federal Government to provide 15 16 funding for payments in the amounts, and for the 17 fiscal years specified under this section. Such levels 18 shall not be subject to offset or reprogramming for 19 any reason.".
- 20 SEC. 5. EXPANDING THE NATIONAL HEALTH SERVICE 21 CORPS.
- 22 (a) Additional Funding for Corps Programs.—
- 23 Section 338(a) of the Public Health Service Act (42
- 24 U.S.C. 254k(a)) is amended—

- 1 (1) by redesignating paragraph (2) as para-
- 2 graph (3); and
- 3 (2) by inserting after paragraph (1), the follow-
- 4 ing new paragraph:
- 5 "(2)(A) For the purpose of carrying out this para-
- 6 graph, there are authorized to be appropriated
- 7 \$50,000,000 for fiscal year 1995, \$100,000,000 for fiscal
- 8 year 1996, and \$200,000,000 for each of the fiscal years
- 9 1997 through 2000. The preceding sentence constitutes
- 10 budget authority in advance of appropriations Acts and
- 11 represents the obligation of the Federal Government to
- 12 provide funding for payments in the amounts, and for the
- 13 fiscal years, specified under this section. Such levels shall
- 14 not be subject to offset or reprogramming for any reason.
- 15 "(B) The authorizations of appropriations established
- 16 in subparagraph (A) are in addition to the authorizations
- 17 of appropriations in paragraph (1).
- 18 "(C) Of the amounts appropriated under subpara-
- 19 graph (A), the Secretary shall reserve such amounts as
- 20 may be necessary to ensure that, of the aggregate number
- 21 of individuals who are participants in the Scholarship Pro-
- 22 gram under section 338A, or in the Loan Repayment Pro-
- 23 gram under section 338B, the total number who are being
- 24 educated as nurses or are serving as nurses, respectively,
- 25 is increased to 20 percent.

- 1 "(D) Notwithstanding section 333(a)(3) and the pri-
- 2 orities stated in section 333A for approval of applications
- 3 for the assignment of Corps members, to the extent that
- 4 additional funds appropriated pursuant to subparagraph
- 5 (A) increases the number of individuals participating in
- 6 the Scholarship Program under section 338A and in the
- 7 Loan Repayment Program under section 338B over the
- 8 number of individuals participating in such programs in
- 9 fiscal year 1994, the Secretary shall give preference in as-
- 10 signing those individuals to applicants that serve a health
- 11 professional shortage area and receive grants to provide
- 12 health services and enabling services under section 329,
- 13 330 or 340 (including, but not limited to, networks and
- 14 plans awarded funds under section 330) and other feder-
- 15 ally qualified health centers as defined in section
- 16 1861(aa)(4) of the Social Security Act.".
- 17 SEC. 6. FACILITATING THE PARTICIPATION OF COMMUNITY
- 18 **PROVIDERS IN HEALTH PROFESSIONS TRAIN-**
- 19 **ING.**
- 20 (a) Preference for Certain Health Profes-
- 21 SIONS PROGRAM APPLICANTS.—Section 791(a)(1) of the
- 22 Public Health Service Act (42 U.S.C. 295j(a)(1)) is
- 23 amended—

1	(1) by inserting after "or 767," the following
2	"or under sections 777 and 778, in addition to pref-
3	erences stated in such sections,"; and
4	(2) by striking subparagraphs (A) and (B) and
5	inserting the following new subparagraphs:
6	"(A) is (or is a co-applicant with) an entity
7	that receives support under section 329, 330, or
8	340, or that is certified as a federally qualified
9	health center under section 1861(aa)(4) of the
10	Social Security Act; and
11	"(B) either—
12	"(i) has a high rate for placing grad-
13	uates in practice settings having the prin-
14	ciple focus of serving residents of medically
15	underserved communities; or
16	''(ii) during the 2-year period preced-
17	ing the fiscal year for which such an award
18	is sought, has achieved a significant in-
19	crease in the rate of placing graduates in
20	such settings.".
21	(b) Preference for Certain Nurse Training
22	PROGRAM APPLICANTS.—Section 860(e)(1)(A) of such
23	Act (42 U.S.C. 298b–7(e)(1)(A)) is amended—

1	(1) by striking "821, 822, 830, and 831" and
2	inserting "820(b), 820(c), 821, 822, 827, 830, and
3	831'';
4	(2) by striking clauses (i) and (ii) and inserting
5	the following new clauses:
6	"(i) is (or is a co-applicant with) an
7	entity that receives support under section
8	329, 330, or 340, or that is certified as a
9	federally qualified health center under sec-
10	tion 1861(aa)(4) of the Social Security
11	Act; and
12	''(ii) either—
13	"(I) has a high rate for placing
14	graduates in practice settings having
15	the principle focus of serving residents
16	of medically underserved communities;
17	or
18	"(II) during the 2-year period
19	preceding the fiscal year for which
20	such an award is sought, has achieved
21	a significant increase in the rate of
22	placing graduates in such settings.".
23	(c) Payment for Direct Costs of Graduate
24	MEDICAL EDUCATION.—Section 1886(h)(4)(E) of the So-
25	cial Security Act (42 U.S.C. 1395ww(h)(4)(E)) is amend-

- 1 ed by striking "that setting." and inserting the following:
- 2 "that setting (or, in the case of activities performed at
- 3 a federally qualified health center described in section
- 4 1861(aa)(4), if the hospital incurs any of the costs for the
- 5 training program at such center and reimburses the center
- 6 for any of the costs of the program that the center in-
- 7 curs).".
- 8 (d) Payment for Indirect Costs of Graduate
- 9 MEDICAL EDUCATION.—Section 1886(d)(5)(B)(iv) of the
- 10 Social Security Act (42 U.S.C. 1395ww(d)(5)(B)(iv)), as
- 11 amended by section 13506 of the Omnibus Budget Rec-
- 12 onciliation Act of 1993, is amended—
- 13 (1) by striking "entity receiving a grant" and
- all that follows through "control of the hospital" and
- inserting "federally qualified health center described
- in section 1861(aa)(4)";
- 17 (2) by striking "all, or substantially all, of the
- costs" and inserting "any of the costs"; and
- 19 (3) by striking "residents" and inserting "resi-
- dents and reimburses the center for any of the costs
- of the program that the center incurs)".
- 22 (e) CLARIFYING ALLOWABILITY OF COSTS.—Section
- 23 1833(a)(3) of the Social Security Act (42 U.S.C.
- 24 1395l(a)(3)) is amended by inserting after words "fur-
- 25 nishing such services" the following: "(including, without

- 1 limitation, all costs associated with participation in an ap-
- 2 proved medical residency training program)".
- 3 (f) Effective Date.—The amendments made by
- 4 subsections (c), (d), and (e) shall apply to services fur-
- 5 nished during cost reporting periods beginning on or after
- 6 October 1, 1994.
- 7 SEC. 7. PROVIDING SAFEGUARDS FOR RURAL HEALTH
- 8 CLINICS AND FEDERALLY QUALIFIED
- 9 HEALTH CENTERS IN MEDICAID DEMONSTRA-
- 10 TIONS.
- 11 (a) Freedom of Choice.—Section 1115(a)(1) of
- 12 the Social Security Act (42 U.S.C. 1315(a)(1)) is amend-
- 13 ed by inserting after "or 1902" the following: "(other than
- 14 sections 1902(a)(13)(E), 1902(a)(10)(A), and
- 15 1902(a)(23) insofar as they require the provision of, pay-
- 16 ment for, and allow freedom of choice to select the pro-
- 17 vider of, the care and services described in section
- 18 1905(a)(2)(B) and (C))".
- 19 (b) No Authority to Waive Compliance.—Sec-
- 20 tion 1115(a)(2) of such Act (42 U.S.C. 1315(a)(2)) is
- 21 amended by inserting before the period the following: ",
- 22 except that this paragraph shall not provide authority for
- 23 the Secretary to waive compliance by a State with the re-
- 24 quirements of section 1903(m)(2)(A)(ix) or 1903(m)(3)".

(c) WAIVERS.—Section 1915(b) of such Act (42 1 U.S.C. 1396n(b)) is amended— 2 (1)the 3 in first sentence, by striking "1905(a)(2)(C)" and inserting "1905(a)(2)(B) and 4 (C)"; and 5 (2) in the last sentence, by inserting before the 6 7 period the following: "or under section 8 1905(a)(2)(B) and (C)". 9 (d) Payments to States.—Section 1903(m) of such Act (42 U.S.C. 1396b(m)) is amended: 10 11 (1) in paragraph (2)(G), by inserting "or is an 12 entity primarily owned and controlled by such grantee or grantees," after "Public Health Service Act"; 13 14 and 15 (2) by inserting after paragraph (2) the follow-16 ing new paragraph: 17 "(3) Notwithstanding sections 1115 and 1915(b), in the event that a State agency contracts with an entity de-18 scribed in paragraph (2)(A) or an entity similar to such 19 entity, such State agency, upon receiving an offer to pro-20 21 vide health care services from a rural health clinic or a federally qualified health center operating in the same geographic area as such entity, shall enter into a contract

with such clinic or center for the provision of all health

care services referred to in such offer and, unless the clinic

- 1 or center elects otherwise, the payment made by the State
- 2 to such clinic or center for services described in section
- 3 1905(a)(2) (B) and (C) to the individuals proposed to be
- 4 served in the clinic's or center's offer shall be made at
- 5 the rates of payment specified in section
- 6 1902(a)(13)(E).".
- 7 (e) Conforming Amendments.—
- 8 (1) STATE PLANS.—Section 1902(e)(2)(A) of
- 9 such Act (42 U.S.C. 1396a(e)(2)(A)) is amended by
- inserting "(or an entity primarily owned and con-
- trolled by a grantee or grantees described in para-
- 12 graph (2)(G))" after "(2)(G)".
- 13 (2) STATE PAYMENTS.—Section
- 14 1903(m)(2)(F)(i) of such Act (42 U.S.C.
- 15 1396b(m)(2)(F)(i)) is amended by inserting "(or an
- entity primarily owned and controlled by a grantee
- or grantees described in subparagraph (G))" after
- 18 "(G)".
- 19 SEC. 8. PROVIDING SAFE HARBOR FOR CERTAIN COLLABO-
- 20 RATIVE EFFORTS THAT BENEFIT MEDICALLY
- 21 **UNDERSERVED PERSONS.**
- Section 1128B(b)(3) of the Social Security Act (42
- 23 U.S.C. 1320a-7b(b)(3)) is amended—
- 24 (1) in subparagraph (D), by striking "and" at
- 25 the end thereof;

- 1 (2) in subparagraph (E), by striking the period 2 and inserting "; and"; and
 - (3) by adding at the end thereof the following new subparagraph:
 - "(F) any remuneration paid by or to a recipient or subrecipient of Federal grant funds under or in connection with an arrangement for the procurement of goods or services by the recipient or subrecipient, the referral of patients, or the lease or purchase of space or equipment, if—
 - "(i) the arrangement is in writing and signed by the parties;
 - "(ii) the arrangement will result in the savings of Federal grant funds or increased revenues to the recipient or subrecipient that will be used to increase the availability or accessibility of services to a medically underserved population served by the recipient or subrecipient or an improvement in the quality of services to such population: *Provided*, that the recipient or subrecipient may seek a prior determination from the Public Health Service that the requirement of this clause is met and, if the recipient or subrecipient does so, Public Health

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Service approval shall be conclusive and binding on the Federal Government;

"(iii) the arrangement will not result in private inurement to any current employees or members of the Board of Directors of the recipient or subrecipient, or to agents of the recipient or subrecipient who were involved in recommending or negotiating the arrangement;

"(iv) with respect to an arrangement under which a recipient or subrecipient is procuring goods or services, the provider of the goods or services is the only provider able to supply such goods or services, or the recipient or subrecipient has engaged in a competitive process to procure the goods or services that meets the requirements for competition under Federal grant awards;

"(v) with respect to an arrangement for a referral of patients, the arrangement will assure that all patients covered or affected by the arrangement are advised that they may request a referral to any person or entity of their choosing, subject to appropriate contractual limitations under which the recipient or subrecipient may operate as a health plan or as a contract

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health plan provider and such limitations as the patient may be under as an enrollee of a health plan; and

"(vi) with respect to an arrangement for a referral of patients, the arrangement will not interfere with the discretion of health professionals to refer patients in a manner they believe will most appropriately deal with a patient's particular circumstances, subject to appropriate contractual limitations under which the recipient or subrecipient may operate as a health plan or as a contract health plan provider and such limitations as the patient may be under as an enrollee of a health plan.

With respect to any arrangement that does not meet the requirements of subparagraph (F), paragraphs (1) and (2) 16 shall not apply when the recipient or subrecipient of Fed-17 eral grant funds has applied to the Secretary for approval 18 of the arrangement and the Secretary, after consultation 19 with the Department of Health and Human Services Office of Inspector General, has approved the arrangement 21 based upon a finding that the arrangement will produce a substantial benefit to a medically underserved popu-23 lation that outweighs the arrangement's failure to fully satisfy all of the requirements of such subparagraph. For

- 1 any arrangement existing on the date of enactment of the
- 2 Access to Community Health Care Act of 1994, that in-
- 3 volves a recipient or subrecipient of Federal grant funds
- 4 that does not meet the requirements of subparagraph (F)
- 5 and would subject the recipient or subrecipient to criminal
- 6 penalties under paragraphs (1) or (2), the recipient or
- 7 subrecipient shall be immune from criminal prosecution
- 8 under paragraph (1) or (2), except that such immunity
- 9 shall only apply if, not later than 6 months after such date
- 10 of enactment, the arrangement is terminated or amended
- 11 to conform to the requirements of subparagraph (F). For
- 12 purposes of this paragraph, a 'recipient' shall mean a pub-
- 13 lic or nonprofit private entity that receives a grant or co-
- 14 operative agreement under the Public Health Service Act
- 15 or under title V of this Act. For purposes of this section,
- 16 a 'subrecipient' shall mean a public or nonprofit private
- 17 entity that performs substantive work under a grant or
- 18 cooperative agreement under the Public Health Service
- 19 Act or under title V of this Act to a recipient.".

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